For the Northern District of California

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8	IN THE UNITED STATES DISTRICT COURT	
9	FOR THE NORTHERN DISTRICT OF CALIFORNIA	
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11	UNITED STATES OF AMERICA,	No. C 12-00119 SI
12	Plaintiff,	ORDER DENYING MOTION TO SUPPRESS WIRETAP EVIDENCE
13	v.	SUPPRESS WIRETAP EVIDENCE
14	JOSEPH ORTIZ, et al.,	
15	Defendants.	
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On December 20, 2013, the Court heard argument on a motion to suppress wiretap evidence, brought by defendants Benjamin Campos-Gonzalez, Victor Flores, Justin Whipple, and Armando Acosta. Having considered the arguments of counsel and the papers submitted, the Court DENIES the defendants' motion.

BACKGROUND

In July, 2012, the grand jury returned a thirty-two count indictment, charging the defendants, and fifteen other individuals, with multiple criminal acts, including violations of the Racketeer Influenced and Corrupt Organizations Act ("RICO"). See generally Second Superseding Indictment.

The investigation that culminated in the indictment in this case began in December, 2010, and was sparked by three homicides and six attempted homicides that law enforcement believed to be linked to activities of a criminal organization. *Id.* ¶¶ 78-88. In brief, on December 18, 2010,

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three individuals were shot as they drove away from a Daly City, California liquor store. Declaration of Stuart Hanlon in Support of Defendants' Motion to Suppress Wiretap Evidence ("Hanlon Decl.") Exs. A-3, B-3, C-3. At least two of the victims were members of Sureño gangs. *Id.* Exs. A-3, B-3, C-3. A witness later identified the suspects as Norteño gang members, in particular, members of the 500 Block/C Street Gangs. 1 Id. Exs. A-3, B-3, C-3. On December 22, 2011, six individuals were shot in South San Francisco, California; three of them died. Id. Exs. A-3, B-3, C-3. The December 22 incident was later revealed to be the result of an internecine feud between rival Norteño factions. Law enforcement suspected the same 500 Block/C Street Gang members were involved in both incidents.

On May 4, 2011, San Mateo County Superior Court Judges John Grandsaert and Susan M. Breall authorized wiretaps on ten different telephone lines, subscribed to by individuals connected to the suspect 500 Block/C Street Gangs, for a thirty-day period.² See id. Ex. A-1. The same judges authorized wiretaps of two additional telephones on May 11 and May 12, 2011, respectively. *Id.* Exs. B-1, C-1. On July 1, 2011, this Court authorized wiretaps on two telephone numbers, for a period of thirty days. Id. Ex. D-1. On August 3, 2011, the Court authorized a second wiretap, again for two telephone lines. Id. Ex. E-1. On August 18, 2011, the government terminated the second set of wiretaps, before the period of authorization had ended. Government's Opposition to Defendants' Motion to Suppress Wiretap Evidence ("Gov.'s Opp'n") Ex. A.

The defendants now seek to suppress all evidence derived from the state and federal wiretap orders, claiming: (1) the state wiretap orders were not supported by probable cause; (2) the state wiretap applications failed to identify the target telephones with requisite particularity; (3) the first federal

¹The indictment alleges that, since the mid-2000s, two Norteño gang factions in South San Francisco – the 500 Block Gang and the C Street Gang – have essentially functioned as a unified, association-in-fact enterprise. Second Superseding Indictment ¶ 11.

²The state court judges actually signed an earlier wiretap authorization on April 29, 2011, and May 2, 2011, respectively. See Hanlon Decl. Ex. F-1. The earlier authorization permitted the government to place wiretaps on the same ten telephones that were the subject of the May 4, 2011 authorization. *Id.* The May 4, 2011 wiretap authorization is merely a revised version of the earlier state court authorization, the only difference being that the earlier application referred to the target cellular telephones by both their phone numbers and their electronic serial numbers, while the second application omitted the electronic serial numbers. Compare Hanlon Decl. Ex. F-1; with Id. Ex. A-1. The government contends that the initial wiretap order was not served on the telephone companies and it is therefore not subject to this motion. Gov.'s Opp'n at 3.

wiretap order was invalid because it exceeded the scope of the Attorney General's authorization; and (4) the first federal wiretap order was facially deficient because it permitted continued surveillance after the purported goal had been accomplished. Defendants' Motion to Suppress Wiretap Evidence ("Def.s' Mot.") at 2.

LEGAL STANDARD

Under the Fourth Amendment, a search warrant may not issue without probable cause. U.S. Const. amend. IV. Probable cause exists where the issuing judge can determine that there is a "fair probability" that the evidence sought will be found in the place searched. *Illinois v. Gates*, 462 U.S. 213, 238 (1983) ("The task of the issuing magistrate is simply to make a practical, common-sense decision whether, given all the circumstances set forth in the affidavit before him, including the 'veracity' and 'basis of knowledge' of persons supplying hearsay information, there is a fair probability that contraband or evidence of a crime will be found in a particular place."). In determining whether a search warrant was based upon probable cause, the district court is "limited to the information and circumstances contained within the four corners of the underlying affidavit." *United States v. Stanert*, 762 F.2d 775, 778 (9th Cir. 1985), *amended on other grounds*, 769 F.2d 1410 (9th Cir. 1985).

Review of a determination that a warrant was supported by probable cause is deferential; "the duty of a reviewing court is simply to ensure that the magistrate had a 'substantial basis for . . . conclud[ing]' that probable cause existed." *Gates*, 462 U.S. at 238-39 (alteration in original); *see also United States v. Kelley*, 482 F.3d 1047, 1050 (9th Cir. 2007) ("Normally, we do not 'flyspeck' the affidavit supporting a search warrant through de novo review; rather, the magistrate judge's determination should be paid great deference." (internal quotation marks omitted)).

In the context of wiretaps, a wiretap order should only issue where the government can demonstrate: (1) probable cause that an individual has committed, is committing, or will commit an enumerated offense; (2) probable cause that communications regarding that offense will be intercepted; and (3) that ordinary investigative techniques have been or will be unsuccessful. 18 U.S.C. § 2518(3)(a)-(c). An application for a wiretap must include "a full and complete statement of the facts and circumstances" justifying the need for the wiretap; including the offenses committed, a description

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of the facilities from which the communications will be intercepted, a description of the types of communications anticipated, and the identities of the individuals who committed the offenses or whose communications are sought, if known to the affiant. *Id.* § 2518(1)(b).

Wiretap evidence procured in violation of Title III may be suppressed. See United States v. Staffeldt, 451 F.3d 578, 580 (9th Cir. 2006). Title III enumerates three types of statutory violations that merit suppression: (1) an unlawful interception of communications; (2) an application or wiretap order that is insufficient on its face; and (3) an interception "not made in conformity with the order of authorization or approval." *Id.* (quoting 18 U.S.C. § 2518(10)(a)).

DISCUSSION

1. Standing.

As a preliminary matter, the government argues that the defendants lack standing to challenge the validity of the wiretap orders. Gov.'s Opp'n at 4. The Court may only exclude evidence on Fourth Amendment grounds if the defendant can demonstrate that his own constitutional rights were violated by an unlawful search or seizure. Rakas v. Illinois, 439 U.S. 128, 133-40 (1978). Moreover, a "defendant's Fourth Amendment rights are violated only when the challenged conduct invaded his legitimate expectation of privacy rather than that of a third party." United States v. Payner, 447 U.S. 727 (1980) (citing Rakas, 439 U.S. at 143). The wiretap statute confers standing upon "[a]ny aggrieved person." 18 U.S.C. § 2518(10)(a). The statute defines "aggrieved person" as "a person who was a party to any intercepted wire, oral, or electronic communication or a person against whom the interception was directed." Id. § 2510(11). Thus, a defendant only has standing to move for suppression when he is a party to an intercepted transmission, or "one against whom the search was directed, as distinguished from one who claims prejudice only through the use of evidence gathered as a consequence of a search or seizure directed at someone else." Alderman v. United States, 394 U.S. 165, 173 (1969); see also United States v. Oliva, 705 F.3d 390, 395 (9th Cir. 2012) (affirming standing even where defendant refused to admit that intercepted conversations included his voice or took place on his premises because he was named in the intercept order and law enforcement believed he was using the target telephones).

The government argues that the defendants lack standing to contest these wiretaps because, at least as to the federal wiretap orders, at least three of the defendants are not "aggrieved persons" under the wiretap statute because their conversations were not intercepted and their telephones were not directly tapped. Gov.'s Opp'n at 6. However, all four of the defendants are listed as "Target Subjects" in the wiretap applications and orders. Hanlon Decl. Exs. D-1, D-2, E-1, E-2. Although it is true that the federal wiretaps did not directly intercept the defendants' telephones, the defendants themselves were targets of the intercept orders. *See id.* Exs. D-1, E-1. The defendants, therefore, were "person[s] against whom the interception[s] w[ere] directed." *See* 18 U.S.C. § 2510(11); *Oliva*, 705 F.3d at 395. Accordingly, the Court finds that the defendants have standing to challenge the wiretap orders.

2. Probable Cause.

The defendants first argue that the government lacked probable cause at the time it applied for the state search warrants because the affidavits the government submitted in support of the warrant applications failed to establish that communications regarding the target offenses would be found on the wiretapped telephones. Specifically, the defendants contend that the government did not establish that any of the target telephones would be used to discuss the December, 2010 shootings.

The Ninth Circuit "require[s] only a reasonable nexus between the activities supporting probable cause and the locations to be searched." *United States v. Pitts*, 6 F.3d 1366, 1369 (9th Cir. 1993) (quoting *United States v. Ocampo*, 937 F.2d 485, 490 (9th Cir. 1991)). The issuing judge need only be satisfied "that it would be reasonable to seek the evidence in the place indicated in the affidavit." *Id.* (citation omitted). Probable cause does not require direct evidence that the evidence sought will be found in the place searched. *United States v. Angulo-Lopez*, 791 F.3d 1394, 1399 (9th Cir. 1986). Instead, the issuing judge "is entitled to draw reasonable inferences about where evidence is likely to be kept, based on the nature of the evidence and the type of offense." *Id.*

³ The government also asserts that the defendants should have submitted declarations explaining the factual basis on which they claim their expectations of privacy were violated. Gov.'s Opp'n at 5. However, the Court finds that the defendants amply supported their motion by providing, as exhibits, copies of wiretap applications and orders explicitly identifying the defendants as targets of wiretap surveillance.

Before seeking the state wiretaps in May, 2011, the investigation into the December, 2010 shootings had revealed that they were committed by members of the 500 Block/C Street Gangs, as part of ongoing feuds between those gangs on the one hand, and Sureño gangs and rival Norteño factions on the other hand. The affidavit submitted in support of the warrant detailed several types of evidence establishing probable cause, including call and text message data related to the target telephones acquired through previous search warrants, statements by victims of and witnesses to the shootings, and information provided by confidential informants. *See*, *e.g.*, Hanlon Decl. Exs. A-3, B-3, C-3. Additionally, by the time the government sought the state warrants, Joseph Ortiz, believed to be the principal shooter in both incidents, had fled to Mexico.

Additionally, several of the target telephones made phone calls to one another or sent text messages close in time to the December, 2010 shootings. *See* Hanlon Decl. Ex. A-3, at 3, 9, 49, 59-61, 62-66, 73, 82-83, 89-90, 93-96. Previously intercepted communications from the target telephones directly or indirectly referenced the shootings and their aftermath, including Joseph Ortiz's flight to Mexico. *See id.* at 31, 40, 55-56, 99. Confidential informants and witnesses reported that members of the 500 Block/C Street Gangs continued to discuss the shootings among themselves, both in person and using their telephones. *Id.* at 30-31, 40, 99. Based on these facts, it was reasonable that the state court judges concluded that there was a fair probability that evidence related to the December, 2010 shootings would be found by wiretapping the target telephones. Accordingly, the Court finds that the wiretap orders were supported by probable cause at the time they were issued.

The defendants argue that, even if there was probable cause to believe that tapping the target telephones would have yielded evidence of the December, 2010 shootings near the time they occurred, the intervening lapse of five months before the warrants were sought rendered that probable cause stale. Lapse of time alone does not negate probable cause. *See United States v. Lacy*, 119 F.3d 742, 745 (9th Cir. 1997). In evaluating staleness, the Court looks at "the particular facts of the case and the nature of the criminal activity and property sought." *Id.* "Information underlying a warrant is not stale 'if there is sufficient basis to believe, based on a continuing pattern or other good reasons, that the items to be seized are still on the premises." *United States v. Schesso*, 730 F.3d 1040, 1047 (9th Cir. 2013) (quoting *Lacy*, 119 F.3d at 745-46). When an investigation relates to an ongoing criminal enterprise,

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a greater lapse of time is permissible between the activities the warrant affidavit describes, and the issuance of the warrant. United States v. Fisher, 137 F.3d 1158, 1164 (9th Cir. 1998) ("Thus, evidence of a criminal business operating at a particular location in the not-so-distant past may reasonably give rise to a belief that a search of the location would yield further evidence.").

The state court wiretap orders were issued for the purpose of seizing evidence related to murder and attempted murder. See, e.g., Hanlon Decl. Ex. A-1. However, while the murders and attempted murders underlying the orders were isolated events, they related to an alleged ongoing criminal enterprise: the 500 Block/C Street Gangs. The shootings themselves took place in December, 2010, but their repercussions continued to be felt by the members of those gangs in the subsequent months. Particularly with Joseph Ortiz, the alleged shooter, still on the run, the information underlying the wiretap orders was not rendered stale by the temporal gap between the shootings and the orders' issuance.

The defendants further contend that the strategy laid out in the search warrant applications indicates that the government lacked probable cause at the time the wiretap orders issued. The wiretaps the government sought were to include both an "unstimulated," and a "stimulated" phase. Hanlon Decl. Ex. A-3, at 106. The "unstimulated" phase was intended to establish a baseline of communications on the target telephones. *Id.* at 106-07. During the "stimulated" phase, the investigators would attempt to provoke discussion of the shootings. *Id.* at 107-09. The defendants argue that the government lacked probable cause, at least until the "stimulated" phase began.

The Court agrees that, if there was no probable cause before the "unstimulated" phase, the issuance of the wiretap orders would have been improper. See United States v. Grubbs, 547 U.S. 90, 95 (2006) (approving the use of anticipatory search warrants, provided there is probable cause that evidence will be found "when the warrant is executed"). However, because the Court has found that there was probable cause for the wiretap orders to issue, even for the "unstimulated" phase of the wiretaps, the government's stimulation strategy does not render the wiretap orders insufficient.

Accordingly, the Court finds that the wiretap orders were not facially invalid due to a lack of probable cause.

3. Particularity.

The defendants next argue that the state wiretap orders were facially invalid because they failed to describe the telephones to be searched with the requisite particularity.

A valid wiretap order must describe "the nature and location of the communications facilities as to which, or the place where, authority to intercept is granted" 18 U.S.C. § 2518(4)(b). This statute applies to both landline and cellular telephones. *Oliva*, 705 F.3d at 396 n.4. "Although the 'nature and location' of a cellular phone cannot be described in the same way as that of a land line phone, a cellular phone is itself a 'facilit[y]' that can be sufficiently identified by such features as its telephone number, electronic serial number (ESN) or international mobile subscriber identity number (IMSI)." *Id.* (alteration in original). A wiretap order may be valid even if it includes only one of the three possible identifiers. *See United States v. Duran*, 189 F.3d 1071, 1086 (9th Cir. 1999). Significantly, even if a wiretap order is found not to describe the facility to be intercepted with sufficient particularity, suppression is only mandated "where there is failure to satisfy any of those statutory requirements that directly and substantially implement the congressional intention to limit the use of intercept procedures to those situations clearly calling for the employment of this extraordinary investigative device." *United States v. Giordano*, 416 U.S. 505, 527 (1974).

The state wiretap orders identified each of the target facilities with the required particularity. The wiretap orders identified each facility as either a landline or a cellular telephone. Hanlon Decl. Exs. A-1, B-1, C-1. The orders further identified each telephone by its ten-digit telephone number, the associated service provider, and the name of the listed subscriber. *Id.* Finally, the orders approved interception of cellular telephones bearing different telephone numbers but the same ESN numbers and subscriber information, as well as facilities bearing different ESN numbers but the same telephone numbers and subscriber information. *See id.* at Ex. A-1. This information satisfies Title III's particularity requirements by providing both the nature and the location of the facilities to be intercepted. *See* 18 U.S.C. § 2518(4)(b); *Duran*, 189 F.3d at 1086 (holding that suppression was not the appropriate remedy for failure to include an ESN number on a wiretap order).

The defendants argue that failure to include an ESN number for each cellular telephone renders the wiretap orders facially invalid. They contend that, in the context of the changing technology

associated with cellular telephones, a telephone number may be tied to more than one phone and therefore an ESN number should be required for sufficient particularity. However, the Ninth Circuit has declined to suppress evidence where the wiretap order permitted monitoring of any phone number that became associated with a particular ESN, *see Oliva*, 705 F.3d at 401, as well as where law enforcement monitored a device with the same telephone number but a different ESN, *see Duran*, 189 F.3d at 1083. The state wiretap orders evinced a "clear purpose" to monitor all phones associated with the numbers identified in the orders. *See Duran*, 189 F.3d at 1086 (holding that suppression was not indicated where "the wiretap application contained sufficient information to establish probable cause to wiretap any cell phone associated with the phone number identified in the order, and the order had as its 'clear purpose' the authorization to tap all such phones"). Failure to include ESN numbers for the cellular telephones did not render the wiretap orders invalid for lack of particularity.

The defendants further argue that, because the government included ESN numbers in its initial application, and deleted them in its revised application, too much authority was delegated to law enforcement to determine what constituted the "same" ESN numbers in the event of a changed phone number. The wiretap orders identified each target telephone by at least two pieces of information – the ten-digit telephone number, and the subscriber information. *See* Hanlon Decl. Ex. A-1. Anyone implementing the wiretap orders was permitted to monitor those telephone facilities in only three situations: (1) where the ten-digit telephone number and the subscriber information precisely matched that set forth in the orders and the ESN number never changed; (2) where the telephone number and the subscriber information matched the order but was associated with changing ESN numbers; and (3) where the subscriber information was associated with a particular ESN number, but the related telephone number changed. *See id.* As discussed above, the orders had as their "clear purpose" the intent to monitor all phones associated with the information set forth therein. *See Duran*, 189 F.3d at 1086. Thus, the wiretap orders did not delegate too much authority to law enforcement to determine what phones to tap.

Therefore, the Court finds that the wiretap orders were not facially invalid due to insufficient particularity.

4. Justice Department Authorization.

The defendants next argue that the first federal wiretap order is facially invalid because it went beyond the scope of the AG authorization memo. Specifically, the defendants contend that the AG memo authorized a wiretap for the sole purpose of locating Joseph Ortiz, who was a fugitive from justice at that time. However, the wiretap order identified the "target offenses" as violations of 18 U.S.C. § 1959 (conspiring to and committing a violent crime in aid of racketeering), 18 U.S.C. § 924(c) (using/carrying and possession of a firearm during and in relation to, and in furtherance of, a crime of violence), and 18 U.S.C. § 924(j) (using/carrying and possession of a firearm during and in relation to, and in furtherance of, a crime of violence, resulting in the death of a person).

Title III requires the government to adhere to a detailed process when applying for a wiretap. The statute lays out a "bifurcated system of authorization involving review and approval by both the executive and judicial branches." *Staffeldt*, 451 F.3d at 580. First, the officer wishing to secure a warrant must seek permission from a senior Justice Department official to file an application with a judge. 18 U.S.C. § 2516(1). The AG may either approve the request personally, or delegate the duty to a duly empowered high-ranking subordinate. *Staffeldt*, 451 F.3d at 580. After the AG approves the request, the officer must file an application with a judge. *Id.* In addition to including a probable cause statement and a statement describing the necessity of obtaining a wiretap order, the application must also "show that a properly designated Justice Department official, who must be identified, authorized the request for the particular wiretap sought in the application." *Id.* The reviewing judge must then determine that the application complies with the statutory requirements before issuing the wiretap order. *Id.*

The defendants do not contend that this rigorous procedure was not followed in this case. Rather, the defendants argue that the AG authorized an application for a wiretap with a narrower focus than that eventually obtained. The defendants rely on language from the AG's authorization memorandum, which states, in relevant part:

This is with regard to your recommendation that an appropriately designated official of the Criminal Division authorize an application to a federal judge of competent jurisdiction for an order under Title 18, United States Code, Section 2518... in connection with an investigation concerning the location of Joseph Ortiz, a fugitive from justice from

possible violations of Title 18, United States Code, Sections 924 and 1959

. . . acting under this delegated power, the appropriately designated official authorizes the above-described application to be made by any investigative or law enforcement office of the United States

Hanlon Decl. Ex. D-4. The authorization memo also describes the other offenses⁴ and target subjects listed in the application. *Id.* The defendants contend that the language "with an investigation concerning the location of Joseph Ortiz" effectively limited the scope of the wiretap application and eventual order to the search for Joseph Ortiz. The Court disagrees with the defendants' construction of the authorization memo.

The better reading of the authorization memo is that the AG intended in the first paragraph to paraphrase the government's application. In its papers, the government asserts that, before it presented its application to the Court, it first presented the identical application to the AG.⁵ Gov.'s Opp'n at 30. ("Indeed, the Criminal Division of the Department of Justice reviewed the specific wiretap application before its submission to the Court, and the version submitted to the Court was exactly what the Department of Justice authorized."). In the second paragraph, where the AG approves "the above-described application," the more logical reading is that the AG intended to approve the application the government had submitted – the same application the AG described in the memorandum's first paragraph. Thus, the Court finds that the description set forth in the first paragraph only served to identify the matter the AG was reviewing, not to limit the scope of the investigation.

The defendants argue that such a reading effectively ignores the first paragraph of the authorization memo, rendering the authorization invalid. *See Staffeldt*, 451 F.3d at 579 (holding that suppression was required where the authorizing memorandum did not include any information specific to the wiretap sought). However, this reading does not ignore the AG's description. Instead, it

⁴Although other offenses are listed in the wiretap application, the only listed offenses that are capable of serving as predicate offenses for purposes of Title III are the alleged violations of Sections 924 and 1959.

⁵The Court notes that the government has not provided any declarations in support of this factual assertion. The defendants do not dispute the government's statement that it presented the AG with the identical application that it later presented to the Court. Therefore, at this time, the Court accepts as true that the AG reviewed this precise application before issuing the required authorization.

recognizes that the AG first described the application under review, and then approved "the above-described application."

Accordingly, the Court concludes that the Justice Department did not intend to limit the scope of the wiretap to the apprehension of Joseph Ortiz. Therefore, the first federal wiretap is not facially invalid on this basis.

5. Overbreadth.

The defendants' final argument also concerns the scope of the first federal wiretap. The defendants contend that the first federal wiretap order was facially deficient because it provided for continued surveillance, even after such time as Joseph Ortiz was apprehended. Def.s' Mot. at 49-52. In short, the defendants argue that, because the wiretap's only permissible purpose was to gather evidence leading to the capture of Joseph Ortiz, the wiretap order is fatally deficient because it permitted continued monitoring until the government's investigative goals were fully achieved. *Id.* at 49-50. This argument is dependent upon the defendants' previous argument regarding the scope of the AG's authorization.

Because the Court has already determined that the wiretap's investigative goals were not restricted to evidence leading to the capture of Joseph Ortiz, the first federal wiretap order is not facially deficient because it permitted continued monitoring even after he was captured.

CONCLUSION

For the foregoing reasons and for good cause shown, and on the basis of the record before it, the Court hereby DENIES the motion to suppress wiretap evidence. This Order resolves Docket No. 728.

IT IS SO ORDERED.

Dated: December 27, 2013

SUSAN ILLSTON UNITED STATES DISTRICT JUDGE